115TH CONGRESS  
2D SESSION  

H. R. _____

To implement the recommendations of the Joint Select Committee on Budget and Appropriations Process Reform.

IN THE HOUSE OF REPRESENTATIVES

Mr. WOMACK (for himself and Mrs. LOWEY) introduced the following bill; which was referred to the Committee on ____________________________

A BILL

To implement the recommendations of the Joint Select Committee on Budget and Appropriations Process Reform.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) Short Title.—This Act may be cited as the “Bipartisan Budget and Appropriations Reform Act of 2018.”

(b) Table of Contents.—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.
TITLE I—BIENNIAL BUDGET RESOLUTIONS

Sec. 101. Purposes.

Sec. 102. Definitions.

Sec. 103. Revision of timetable.

Sec. 104. Biennial concurrent resolutions on the budget.

Sec. 105. Committee allocations.

Sec. 106. Revolution of biennial budget.

Sec. 107. Additional amendments to the Congressional Budget Act of 1974 to effectuate biennial budgeting.

Sec. 108. Effective date.

TITLE II—OTHER MATTERS

Sec. 201. Views and estimates of committees.

Sec. 202. Annual supplemental budget submission by the President.

TITLE I—BIENNIAL BUDGET RESOLUTIONS

SEC. 101. PURPOSES.

Paragraph (2) of section 2 of the Congressional Budget and Impoundment Control Act of 1974 is amended to read as follows:

“(2) to facilitate the determination biennially of the appropriate level of Federal revenues and expenditures by the Congress;”.

SEC. 102. DEFINITIONS.

Section 3 of the Congressional Budget and Impoundment Control Act of 1974 (2 U.S.C. 622) is amended—

(1) in paragraph (4), by striking “for a fiscal year” each place it appears and inserting “for a biennium”; and

(2) by adding at the end the following new paragraphs:
“(12) The term ‘direct spending’ has the meaning given to such term in section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985.

“(13) The term ‘biennium’ means any period of 2 consecutive fiscal years beginning with an even-numbered fiscal year.

“(14) The term ‘budget year’ has the meaning given that term in section 250(c)(12) of the Balanced Budget and Emergency Control Act of 1985.”.

SEC. 103. REVISION OF TIMETABLE.

Section 300 of the Congressional Budget Act of 1974 (2 U.S.C. 631) is amended to read as follows:

“TIMETABLE

“Sec. 300. The timetable with respect to the congressional budget process for any Congress is as follows:

<table>
<thead>
<tr>
<th>On or before:</th>
<th>Action to be completed:</th>
</tr>
</thead>
<tbody>
<tr>
<td>First Monday in February</td>
<td>President submits budget.</td>
</tr>
<tr>
<td>February 15</td>
<td>Congressional Budget Office submits report to Budget Committees.</td>
</tr>
<tr>
<td>March 1</td>
<td>Committees submit views and estimates to Budget Committees.</td>
</tr>
<tr>
<td>April 1</td>
<td>Senate Budget Committee reports biennial budget.</td>
</tr>
<tr>
<td>May 1</td>
<td>Congress completes action on the biennial budget.</td>
</tr>
</tbody>
</table>
| May 15               | Appropriation bills may be considered in the House of Representat...
| June 10              | House Appropriations Committee reports last annual appropriation bill. |
| October 1            | First fiscal year of the biennium begins.                    |
Second Session

**On or before:**
- First Monday in February ........ President submits budget.
- February 15 ............................... Congressional Budget Office submits report to Budget Committees.
- June 10 ...................................... House Appropriations Committee reports last annual appropriation bill.
- October 1 ................................. Second fiscal year of the biennium begins.

**Action to be completed:**

SEC. 104. BIENNIAL CONCURRENT RESOLUTIONS ON THE BUDGET.

(a) CONTENTS OF RESOLUTION.—

(1) IN GENERAL.—Section 301(a) of the Congressional Budget Act of 1974 (2 U.S.C. 632(a)) is amended—

(A) by striking the matter preceding paragraph (1) beginning with “On or before April 15” and inserting the following: “On or before May 1 of each odd-numbered calendar year, the Congress shall complete action on a concurrent resolution on the budget for the biennium beginning on October 1 of that calendar year. The concurrent resolution shall set forth appropriate levels for each fiscal year in the biennium and for at least each fiscal year in the next 2 bienniums for the following—”;

(B) in paragraph (6)—

(i) by striking “for the fiscal year” and inserting “for each fiscal year in the biennium”; and
(ii) by striking “and” at the end;

(C) in paragraph (7)—

(i) by striking “for the fiscal year” and inserting “for each fiscal year in the biennium”; and

(ii) by striking the period at the end and inserting “; and”;

(D) by adding after paragraph (7) the following:

“(8) subtotals of new budget authority and outlays for nondefense discretionary spending; defense discretionary spending; direct spending; and net interest.”; and

(E) by adding at the end of the matter following paragraph (8) (as added by subparagraph (D)) the following: “The concurrent resolution on the budget for a biennium shall include procedures for adjusting spending and revenue levels, committee allocations, and other amounts in the resolution during the second session of a Congress to reflect an updated baseline that will be used for scoring purposes.”.

(b) ADDITIONAL MATTERS IN CONCURRENT RESOLUTION.—Section 301(b)(3) of the Congressional Budget
Act of 1974 (2 U.S.C. 632(b)) is amended by striking “for such fiscal year” and inserting “for either fiscal year in such biennium”.

(c) HEARINGS AND REPORT.—Section 301(e)(1) of the Congressional Budget Act of 1974 (2 U.S.C. 632(e)) is amended by striking “fiscal year” and inserting “biennium”.

(d) GOALS FOR REDUCING UNEMPLOYMENT.—Section 301(f) of the Congressional Budget Act of 1974 (2 U.S.C. 632(f)) is amended by striking “fiscal year” each place it appears and inserting “biennium”.

(e) ECONOMIC ASSUMPTIONS.—Section 301(g) of the Congressional Budget Act of 1974 (2 U.S.C. 632(g)) is amended by striking “for a fiscal year” and inserting “for a biennium”.

(f) SECTION HEADING.—The section heading of section 301 of the Congressional Budget Act of 1974 (2 U.S.C. 632) is amended by striking “ANNUAL ADOPTION OF” and inserting “ADOPTION OF BIENNIAL”.

SEC. 105. COMMITTEE ALLOCATIONS.

Section 302 of the Congressional Budget Act of 1974 (2 U.S.C. 633) is amended—

(1) in subsection (a)(1)—
(A) by striking “for that period of fiscal years” and inserting “for all fiscal years covered by the resolution”; and

(B) by striking “only for the fiscal year of that resolution” and inserting “only for each fiscal year of the biennium”; 

(2) in subsection (e)—

(A) by striking “subsection (a)” and inserting “subsection (a)(1)”;

(B) by striking “for a fiscal year” and inserting “for a budget year”; and

(C) by striking “for that fiscal year” and inserting “for that budget year”; 

(3) in subsection (f)(1)—

(A) by striking “for a fiscal year”; and

(B) by striking “the first fiscal year” and inserting “either fiscal year of the biennium of that resolution”; and

(4) in subsection (f)(2)(A), by—

(A) striking “first fiscal year” and inserting “either fiscal year of the biennium of that resolution”; and

(B) striking “the total of fiscal years” and inserting “the total of all fiscal years covered by the resolution”.
SEC. 106. REVISION OF BIENNIAL BUDGET.

Section 304 of the Congressional Budget Act of 1974 (2 U.S.C. 635) is amended to read as follows:

“PERMISSIBLE REVISIONS OF CONCURRENT RESOLUTIONS ON THE BUDGET

“Sec. 304. At any time after the concurrent resolution on the budget has been agreed to pursuant to section 301 and before the end of the biennium, the two Houses may adopt a concurrent resolution that revises or reaffirms the most recently agreed to concurrent resolution on the budget. Any concurrent resolution that revises or reaffirms the most recently agreed to concurrent resolution on the budget shall be considered under the procedures set forth in section 305.”.

SEC. 107. ADDITIONAL AMENDMENTS TO THE CONGRESSIONAL BUDGET ACT OF 1974 TO EFFECT BIENNIAL BUDGETING.

(a) ENFORCEMENT OF SECTION 303.—Section 303 of the Congressional Budget Act of 1974 (2 U.S.C. 634) is amended—

(1) in subsection (a)—

(A) by striking “for a fiscal year” and inserting “for a biennium”; and

(B) by striking “the first fiscal year covered by that resolution” and inserting “either fiscal year of that biennium”;
(2) in subsection (b)(1)(B), by striking “the fiscal year” and inserting “the biennium”; and

(3) in subsection (c)—

(A) in paragraph (1)—

(i) by striking “for a fiscal year” and inserting “for a biennium”; and

(ii) by striking “for that year” in each instance and inserting “for each year of that biennium”; and

(B) in paragraph (2), by striking “after the year the allocation referred to in that paragraph is made” and inserting “after the years the allocations referred to in that paragraph are made”.

(b) Section 305.—Subsections (a)(3) and (b)(3) of section 305 of the Congressional Budget Act of 1974 (2 U.S.C. 636) are amended by striking “for a fiscal year”.

(c) Section 311 Point of Order.—

(1) In the House of Representatives.—

Section 311(a)(1) of the Congressional Budget Act of 1974 (2 U.S.C. 642(a)) is amended—

(A) by striking “for a fiscal year”; 

(B) by striking “the first fiscal year” each place it appears and inserting “either of the
first two fiscal years covered by such resolu-
tion”; and

(C) by striking “that first fiscal year” and
inserting “either of the first two fiscal years”.

(2) IN THE SENATE.—Section 311(a)(2) of the
Congressional Budget Act of 1974 (2 U.S.C.
642(a)(2)) is amended—

(A) in subparagraph (A), by striking “for
the first fiscal year” and inserting “for either
of the first two fiscal years”; and

(B) in subparagraph (B)—

(i) by striking “that first fiscal year”
the first place it appears and inserting “ei-
er of the first two fiscal years”; and

(ii) by striking “that first fiscal year
and the ensuing fiscal years” and inserting
“all fiscal years”.

(3) SOCIAL SECURITY LEVELS.—Section
311(a)(3) of the Congressional Budget Act of 1974
(2 U.S.C. 642(a)(2)) is amended by—

(A) striking “for the first fiscal year” and
inserting “for either of the first two fiscal
years”; and
(B) striking “that fiscal year and the ensuing fiscal years” and inserting “all fiscal years”.

SEC. 108. EFFECTIVE DATE.

This title and the amendments made by this title shall take effect immediately before noon January 3, 2019.

TITLE II—OTHER MATTERS

SEC. 201. VIEWS AND ESTIMATES OF COMMITTEES.

Section 301(d) of the Congressional Budget and Impoundment Control Act of 1974 (2 U.S.C. 632(d)) is amended to read as follows:

“(d) VIEWS AND ESTIMATES OF OTHER COMMITTEES.—

“(1) IN GENERAL.—Not later than March 1 of the first session of a Congress, or upon the request of the Committee on the Budget of the House of Representatives or the Senate, each committee of the House of Representatives and the Senate having legislative jurisdiction shall submit to its respective Committee on the Budget its views and estimates (as determined by the committee making such submission) with respect to the following:
“(A) Any legislation to be considered during that Congress that is a priority for the committee.

“(B) Any legislation within the jurisdiction of the committee that would establish, amend, or reauthorize any Federal program and likely have a significant budgetary impact.

“(2) ADDITIONAL MATTERS.—Any committee of the House of Representatives or the Senate and any joint committee of the Congress may submit to the appropriate Committees on the Budget its views and estimates with respect to all matters set forth in subsections (a) and (b) which relate to matters within its jurisdiction.

“(3) JOINT ECONOMIC COMMITTEE.—The Joint Economic Committee shall submit to the Committees on the Budget of both Houses its recommendations as to the fiscal policy appropriate to the goals of the Employment Act of 1946.”.

SEC. 202. ANNUAL SUPPLEMENTAL BUDGET SUBMISSION BY THE PRESIDENT.

Section 1106 of title 31, United States Code, is amended by adding at the end the following:

“(d) On or before December 1 of each calendar year, the President shall submit to Congress an administrative
budget for the fiscal year beginning in the ensuing calendar year, which shall include up-to-date estimates for current year and prior year data and credit reestimates for the current year (as included in the Federal credit supplement of such budget).”.